WORKFORCE DEVELOPMENT COUNCIL

Eric Hahn, Chair 1st Vice-chair Joyce Conner, 2nd Vice-chair Robin Baker Michelle Burreson April Gibson Darci Gibson Paul Hogoboom Mike Johnson Bruce Kendall Dale King Dave Lawson Mark Martinez Mary Matusiak Wayne Nakamura Sharon Ness Tim Owens Dona Ponepinto Patty Rose Sheila Ruhland Ron Thalheimer James Walker Blaine Wolfe

WorkForce Central Staff Linda Nguyen, CEO Inguyen@workforce-central.org

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Jan Adams, Executive Assistant jadams@workforce-central.org

WorkForce Central 3650 S. Cedar St. Tacoma, WA 98409 Phone: 253.254.7335 Fax: 253.830.5226 www.workforce-central.org WDC Coordinating Committee Meeting Agenda October 13, 2015 3:00-4:30 p.m. WorkForce Central 3650 S. Cedar St, Tacoma Boardroom

- 1. Welcome/Introductions
- 2. Public Comments

Action Items

- 3. Approve August 11, 2015 Meeting Notes
- 4. WIOA On the Job Training (OJT) Policy

Discussion Items

- 5. Regional Planning Area Issue
- 6. First Vice Chair Search
- 7. National Association of Workforce Board Annual Conference Attendees
- 8. WIOA Core 6 Leadership Team Update
- 9. Quarter 1 WIOA Title 1 Report
- 10. Annual Audit by WA State Audtior's Office
- 11. WorkForce Central Transition update
- 12. Other Business
- 13. Adjourn

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WDC Coordinating Committee Meeting Notes

August 11, 2015 • 3:00-4:30 p.m. WorkForce Central 3650 S. Cedar St, Tacoma Boardroom

Attendees: Dale King, Susan Cable, Ron Thalheimer, Linda Nguyen, Eric Hahn Jan Adams, Joyce Conner, MaryEllen Laird, Robin Baker

- 1. Welcome/Introductions Eric Hahn called the meeting to order at 3:00 p.m.
- 2. Public Comments None.

Action Items

- 3. Approve July 14, 2015 meeting notes Motion to approve made by Ron, seconded by Robin. Approved
- Approve WDC Committee Member

 Youth & Young Adult Services Committee
 Kady Kilventon, DVR

Motion to recommend Kady to WDC made by Dale, seconded by Ron. Approved

5. Approve WIOA Incumbent Worker Training Policy

Motion to approve made by Robin, seconded by Ron. Holly gave an explanation of the new policy and why we need the new policy. Ron asked if it was consistent with past years. Holly clarified this was a new policy with Linda giving a little more explanation of the finer points including the employer match required. Ron asked if it was consistent with past years or if there was more latitude. Holly noted we have provided incumbent worker training using our Adult funds but this is a little different. Linda noted the old law didn't require a match from the employer. More discussion followed around the old law versus the new law. Approved

6. Approve WIOA ITA Policy

Motion to approve made by Dale, seconded by Robin. Holly noted this is basically a rewrite of the WIA policy and asking for an increase of \$4k to \$5k as well as paying for prerequisite classes. Ron asked if the increase would mean fewer people would get the resources. Linda noted this would not decrease the number of people served. Approved

Discussion Items

7. WDC 1st Vice Chair nominations

Jan will send contact information to Eric and he will call each eligible person to discuss their interest. Dale asked if this was a succession plan. Ron asked what Eric did before becoming chair. Linda noted some of his previous experience. Discussion continued on what is involved in being 1st Vice Chair.

- 8. WDC membership update Advanced Manufacturing and IT/Cyber Security openings Eric explained what is being looked for and who they are going to approach.
- 9. State board steering committee WIOA regional planning designation discussion Eric gave an updated on the last meeting. Linda gave an explanation of the matrix that was presented noting that most WDCs gave the same feedback with the exception of Snohomish. While they agreed with everyone else, they also said if you are going to force a change then it would be grouping within the Puget Sound region. Linda said the fight is not over and we should still advocate for not going through a bureaucratic exercise. Discussion continued on what might happen if we were mandated to change regional planning.

10. Manchester Bidwell Center for Arts and Technology replication progress

Linda went through the presentation explaining the process and timeline. Dale gave an overview of the Steering Committee process. Ron asked if the four check points were for saying we are on track. Eric this is their report to us, let us know what they are finding, whether or not the elements are there. Linda pointed out that it is a group decision and the next check in meeting will be in September. Robin asked who paid for this study. Linda noted that General Plastics, WIA and Educational Service District and all contributed, with the bulk of it coming from General Plastics.

11. Sector Strategies Review

- Review current construction and healthcare sector partnerships
- Looking at IT/Cyber security program academy development
- Career pathways for high demand occupations in key sectors we have identified
- Commission studies for each key sectors

Ron asked if filling the Cyber-security opening was time sensitive. Eric noted we need somebody as soon as possible. Discussion continued around the cyber security area and where we might look. Eric suggested we contact Bruce Kendall for the information and Linda noted it is already on the radar of the EDB. Discussion continued around what path we could take to fill the position or find a company

12. Earn-Ability partnership efforts to increase median household income and increase resources to Pierce County to support workforce development

Eric noted this initiative began about three years ago, being very important to the Mayor and County Executive. A pilot is being developed on Hilltop to train and serve as a pipeline to maritime jobs. Dale asked what kind of maritime jobs they are pinpointing. Linda gave some clarification of what they are looking at. Joyce also gave a little more clarification. Ron asked about the second chance act and how that gets shared and there was general discussion about how to share the progress on this. He noted that he didn't think some of the information is getting captured.

13. Other Business

- State ESD awarded DOL NEG funding \$6.7MM with \$960,483 being our share. We plan to target transitioning service members as well as some others. Linda gave an explanation talking about our C2C program successes, noted this program is ending and we can use these funds to continue the program. Discussion continued around the C2C program.
- October 2 is national manufacturing day. Linda discussed the manufacturing day and who we are looking to include and what is all about.
- Ron asked where his giving budget best spent or impactful, what is my guide. Eric said he would sit down and talk about General Plastics giving strategy. There was discussion around private funding and how they can direct where the funds go and get spent. What questions should I be asking?

14. Adjourn

The meeting was adjourned at 4:01 pm



Workforce Innovation and Opportunity Act Policies and Procedures

ON-THE-JOB TRAINING (OJT) POLICY & PROCEDURES

Policy Number: 1006

Effective Date: October 15, 2015

Supersedes: WorkForce Central On-the-Job (OJT) Policy #WIA-A/DW/Y-012, Revision 1, Effective February 5, 2015

PURPOSE

To provide information and direction for the implementation of WIOA funded On-the-Job Training (OJT) opportunities for eligible Adult, Dislocated Worker and Youth program participants. Specific criteria are included to increase the amount of employer reimbursement for an OJT participant wage rate to more than 50%.

BACKGROUND

On-the-Job Training (OJT) is a training option that provides Employers the opportunity to train new employees (Trainees) on the specific knowledge or skills essential to the full and adequate performance of the job. OJT opportunities are formed through a contractual agreement between the Employer and the OJT Service Provider. The OJT Service Provider provides the Employer with a partial wage reimbursement, typically up to 50 percent of the wage rate of the participant for the extraordinary costs of providing the training and supervision related to the training. However, Section 134(c) of WIOA authorizes local boards to reimburse employers up to a maximum of 75 percent of the wage rate of an OJT participant after considering factors listed in proposed rules at 20 CFR 680.730 and this policy.

OJT is a hire-first program. The Trainee begins their OJT as a full-time employee of the company that has agreed to provide the on-site training and long-term employment upon completion of the OJT. The rate of pay, fringe benefits, periodic pay increases, and working conditions offered to the Trainee are the same as similarly situated employees in similar positions by the same Employer and are in accordance with Section 6(a)(1) of the Fair Labor Standards Act of 1938 (29.U.S.C. 206(a)(a) or the applicable state or local minimum wage laws.

POLICY

On-the-Job Training must be provided through a contract that provides a structured training opportunity for the OJT Trainee to gain the knowledge and skills to be competent in the job for which they are hired. The contract must be completed and signed by all parties before the OJT Trainee may begin the OJT training.

OJT may be sequenced with other WIOA program services such as work experience, classroom training or basic skills training.

Participant Eligibility

OJT Trainees must meet program eligibility requirements for each funding source, i.e. WIOA Adult, Dislocated Worker or Youth formula funded programs. Trainees must have received a documented assessment that results in the development of an Individual Employment Plan (IEP) that documents the participant has the interest, aptitude and skills to meet the specific Employer OJT requirements.

OJTs for Employed Workers

OJTS may be written for eligible employed workers when:

- The employee is not earning a self-sufficient wage;
- All other requirements of this policy are met; and
- The OJT relates to the introduction of new technologies, introduction to new production or service procedures, upgrading to new jobs that require additional skills, or workplace literacy, (proposed rule at 20 CFR. 680.710)

Employer Eligibility

The OJT Employer:

- Must be registered with the Internal Revenue Service (IRS) and have an account with the Washington State Employment Security Department for Unemployment Insurance and carry Workman's Compensation Insurance (proposed rule at <u>20 CFR 683.280)</u>
- Must have operated in Pierce County for a minimum of 120 days and be current in unemployment insurance and workers' compensation taxes, penalties, and /or interest or related payment plan.
- Must be financially solvent to meet the OJT contract obligations through the end of the training and for the participant's 12 month follow up period; have adequate payroll record keeping systems that track hours worked, gross pay, deductions and net pay.
- Must not have relocated within the last 120 days, where relocation resulted in the loss of employment at the prior location. (proposed rule at 20 CFR 683.260)
- Shall not displace any currently employed worker or alter current workers' promotional opportunities. Nor have terminated any regular employee or otherwise reduced the workforce in order to hire OJT Trainees. (proposed rule 20 CFR 683.270)
- Must not be involved in a labor dispute or have workers currently in a layoff status or laid off workers over the past 120 days from the same or any substantially equivalent job. The period of 120 days may be waived if there are mitigating circumstances reviewed and approved by a WIOA Program Manager.
- Must not impair existing contracts for services or collective bargaining agreements. Must gain written concurrence with the appropriate labor organization before the OJT can begin if the OJT agreement would be inconsistent with a collective bargaining agreement. (WIOA Sec.181 (a)(2)(B). Additionally, the Employer must attest that the OJT agreement would not assist, promote or deter union organizing (20 CFR 680.850).
- Must not allow OJT Trainees to work on the construction, maintenance or operation of any facility that is used for sectarian activities or as a place of worship (WIOA Section 188 (a)(3)).
- Must not illegally discriminate in training or hiring practices because of race, color, sex, national origin, religion, disability, political beliefs or affiliations, or age (WIOA Sec. 188(a)(3)).

OJTs must not be written with an employer who has previously exhibited a pattern of failing to provide OJT Trainees with continued long-term employment. (proposed rule at 20 CFR 680.700(b))

Employer Reimbursement Rates

The employer reimbursement rates of the regular wages earned for OJTs range from a minimum of 50 percent to a maximum of 75 percent. The reimbursement rate is based on the size of the employer as follows:

- A maximum of 50 percent for large employers defined as having a 100 or more employees
- A maximum of 65 percent for medium size employers defined as having 20-99 employees and
- A maximum of 75 percent for small employers with a workforce of 1-19 employees.

Regardless of the reimbursement rate, the following factors must be considered prior to approving an OJT:

- 1. The characteristics of the participant(s) with an emphasis on barriers to employment as defined in WIOA Section 3(24) and listed on Attachment A;
- 2. The quality of employer-provided training (e.g., an industry recognized credential, advancement opportunity);
- 3. The number of participants the employer agrees to sponsor;
- 4. The wage and benefit level of the participant (both during and after completion of the OJT);
- 5. The OJT position is an in-demand occupation as defined by <u>WIOA Section 3(23)</u> and determined by ESD labor market information;
- 6. The OJT employer is:
 - a. In an in-demand industry as defined by WIOA Section 3(23) and determined by ESD labor market information; or
 - b. In an in-balance industry as determined by ESD labor market information; or
 - c. In a declining industry, but there are compelling reasons (e.g., evidence of long-term viability of the employer) justifying reimbursement above 50 percent;

Each of the above factors leading to the approval of an OJT must be documented and placed in the contract file.

Registered Apprenticeship Programs

OJT contracts may be written with registered apprenticeship programs or participating employers in registered apprenticeship programs for the on-the-job training portion of the registered apprenticeship program.

The OJT Contract

Every OJT opportunity will include a contract (agreement) with the Employer and a Training Plan for the Trainee. The contract must include the requirements of WIOA rules and regulations; the occupation, skills and competencies to be learned; and the length of time the training will be provided. Contract modifications must be in writing, signed and dated by all parties prior to the effective date of the modification. Verbal modifications are not valid.

Cost Per Participant

Subject to funding availability and the OJT Trainee's needs, WorkForce Central (WFC) limits the training costs to \$5,000 for jobs paying entry level wages defined as \$ 9.47 - \$15.00 per hour and \$6,000 for higher wage jobs, defined as paying more than entry level wages. Training costs in excess of these limits may be approved by the WFC CEO or the authorized WIOA Service Provider, under special circumstances. Regardless of the hourly wage, training duration is limited to not less than four weeks and not more than 26 weeks. Training duration must be in line with <u>Specific Vocational Preparation (SVP)</u> estimates.

WIOA participants who have utilized the maximum allowed under the WorkForce Central's most current ITA Policy may also qualify for an OJT with training cost and duration limits described above.

Overtime Hours for OJT

OJT payments may only be paid for regular wages paid by the employer. Payment may not be based on overtime, shift differential, premium pay and other non-regular wages. This does not preclude a participant from working overtime; however, the reimbursement to the employer must be based on the regular wage rate.

Determining Training Duration-Specific Vocational Preparation (SVP)

Training will be limited to the period of time required for a Trainee to become proficient in the position related to the training plan. WFC limits the training duration to not less than four (4) weeks and not more than 26 weeks. Training duration is negotiated with the Employer on the basis of the skills that need to be learned to perform the job at a level comparable to an employee who would be hired without the need for OJT. An upper limit for training duration is established using the Specific Vocational Preparation (SVP) estimates for occupations in the U.S. Department of Labor at http://www.occupationalinfo.org/appendxc_1.html#ll.

PROCEDURES

Participant Case File

All documentation relative to the selection of a candidate for an OJT opportunity and the development and maintenance of the participant's OJT Training Plan should be included in the participant hard or electronic case file. Participant files must be available to federal, state and local monitors for compliance review.

Employer Files

OJT Service Providers are required to keep an individual file for each OJT Employer which includes the Employer Pre-Screening Checklist verifying employer eligibility. Employer files must be available to federal, state and local monitors for compliance review.

Monitoring

Monitoring at the local, state and federal level will include the OJT Service Provider's oversight of the participant training and corresponding employer payroll records.

On-site monitoring visits should be conducted by the contract manager shortly after the OJT Trainee begins work, with additional visits scheduled at appropriate intervals (determined by length of OJT Training Plan).

Effective monitoring also includes desk review of correspondence from the employer, including OJT reimbursement invoices and required documentation to support those invoices.

Contract managers must regularly review each Trainee's progress in meeting program and service strategy objectives, including the Trainee's acquisition of basic/occupational skills and the adequacy of supportive services provided as related to OJT.

Any deviations from the OJT Contract should be dealt with and documented promptly.

Exceptions

Any exceptions to this policy must be approved by the WFC CEO or the authorized representative of the WIOA Service Provider and documented in both the Trainee and Employer files. Exceptions may be allowed for: Employers new to Pierce County; Employers with workers in lay-off status less than 120 days; Training plans exceeding the cost or time limits or other policy statements not contained in the WIOA or WIOA regulations.

DEFINITIONS

OJT Agreement/Contract: The OJT Agreement or Contract includes all of the basic requirements including applicable laws, regulations and policies; outlines the appropriate steps for OJT implementation; and is specific to the individual training plan. At a minimum, the Agreement must include an extensive set of general provisions (Terms and Conditions) ensuring WIOA rules and regulatory compliance; the occupation, skills and competencies to be learned; and the length of time the training will be provided. All parties including the Employer, OJT Service Provider and Trainee must sign the Agreement prior to the commencement of the OJT.

Trainee: The OJT Trainee is an eligible WIOA participant who has demonstrated the skills, abilities and interests to successfully participate in an OJT with a specific Employer. The Trainee must have received a documented assessment that resulted in an Individual Employment Plan (IEP) that documents the appropriateness for the OJT.

The OJT Training Plan: The OJT Training Plan must be signed by the Employer, OJT Service Provider and Trainee prior to the commencement of the OJT. The Training Plan is unique and customized for each OJT Trainee. The Training Plan includes the skills to be learned, training hours and evaluation of skills gained.

REFERENCES

- WIOA Section 3(23)
- WIOA Section 3(44)
- WIOA Section 134(c)(H)
- WIOA Section 188 (a)(2) and (3)
- Proposed rules at 20 CFR 680.700, 680.710, 680.720, 680.730 and 680.850
- Proposed rules at 20 CFR 683.260, 683.265, 683.270 683.275

ATTACHMENTS

Attachment A Individuals with Barriers

INQUIRIES

Direct Inquiries To: WorkForce Central 3650 South Cedar Street Tacoma, WA 98409-5714 (253) 472-8094 or 1-800-999-8168

APPROVED

APPROVED BY WDC

Linda Nguyen, WFC CEO Date:_____ Date_____

EQUAL OPPORTUNITY - EQUAL ACCESS

WorkForce Central is an equal opportunity employer and provider of employment and training services. Free auxiliary aids and services are available upon request for individuals with disabilities. Washington Relay Service – 711.

Attachment A

Individuals with Barriers to Employment

- WIOA Sec. 3(24) and Proposed CFR 680.320(b):
- Displaced Homemaker
- Low-income individuals
- Indians, Alaska Natives and Native Hawaiians
- Individual with disabilities
- Older individuals
- Ex-offenders
- Homeless individuals
- Youth who are in or have aged out of the foster care system
- Individuals who are English language learners, low levels of literacy or facing substantial cultural barriers
- Eligible migrant and seasonal farm workers
- Individuals within 2 years of exhausting lifetime eligibility under Part A of Title IV of the Social Security Act
- Single parents (including pregnant women)
- Long-term unemployed